1 2 3 4 5 6 7 8 9	PILLSBURY WINTHROP SHAW PITTMAN RONALD E. VAN BUSKIRK (SBN 64683) BL AINE I. GREEN (SBN 193028) STACEY C. WRIGHT (SBN 233414) 50 Fremont Street Post Office Box 7880 San Francisco, CA 94120-7880 Telephone: (415) 983-1000 Facsimile: (415) 983-1200 Attorneys for Petitioners and Plaintiffs, STAND FOR SAN JOSE and EILEEN HANN SUPERIOR COURT OF THE IN AND FOR THE COUNTY	ZOIL DEC -2: P 2: 24 David H. Sameria General Conference Construction Conference Confer
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12	STAND FOR SAN JOSE; EILEEN)	Case No. 111CV214196
13	HANNAN;	VERIFIED PETITION FOR WRIT OF
14	Petitioners and Plaintiffs,	MANDAMUS AND COMPLAINT FOR DECLARATORY AND
15	vs.	INJUNCTIVE RELIEF AND FOR ATTORNEY'S FEES
16	CITY OF SAN JOSE; CITY COUNCIL OF	[California Environmental Quality
	THE CITY OF SAN JOSE;	Act, Pub. Res. Code §§ 21167, 21168,
17	REDEVELOPMENT AGENCY OF THE CITY OF SAN JOSE; DIRIDON	and 21168.5; San Jose Municipal Code § 4.95; Illegal Sale of Public Property,
18	DEVELOPMENT AUTHORITY; DOES 1	C.C.P. § 526a, Health & Safety Code §
19	through 10, inclusive,	34167.5; C.C.P. §§ 1085 and 1094.5]
20	Respondents and Defendants.	
21))
22	ATHLETICS INVESTMENT GROUP LLC;))
23	DOES 11 through 20, inclusive,	
	Real Parties in Interest.	
24)
25	D ('(' 1 NI-1-4'))	Lace (SCECE) and Eilean Hannen
26	Petitioners and Plaintiffs, Stand for Sar	
27	(collectively, "Petitioners"), hereby petition fo	
28	declaratory and injunctive relief and for attorn	ey's fees against Respondents and
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Defendants, the City of San Jose ("City"), the City Council of the City of San Jose ("City 1

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- Council"), the Redevelopment Agency of the City of San Jose ("Redevelopment Agency" 2
- or "Agency"), and the Diridon Development Authority ("DDA") (collectively, 3
- "Respondents"), and against Real Party in Interest, Athletics Investment Group LLC 4
- ("AIG"), and for their petition and complaint allege as follows: 5

INTRODUCTION

- This petition and complaint challenges certain actions taken by Respondents 1. 7 on November 8, 2011, to sell publicly-owned property to a private party for a downtown 8 baseball stadium (the "Ballpark Project"). Before taking these actions, Respondents failed 9 to comply with a number of state and local laws, despite their legal duty to do so, including 10 the following:
- The California Environmental Quality Act, Public Resources Code § 21200 12 et seq. ("CEQA"), which requires that a legally sufficient environmental 13 impact report ("EIR") be prepared for a project, such as the Ballpark Project, 14

that will cause significant environmental effects;

- San Jose Municipal Code § 4.95, which requires that a public vote be held 16 before the City participates, by using tax dollars, in the building of a sports 17 facility; and 18
 - Code of Civil Procedure § 526a which prohibits expenditure of public funds, or sale or use of public property, that is illegal.
 - As alleged herein, the City and its agencies, in granting to AIG an exclusive 2. option to buy public property at a 50% discount, abused their powers and ran roughshod over their legal duties, including their duties to protect the public's right to vote and to comply with laws designed to protect the environment, prior to committing to sell public lands for a Ballpark Project.
- Beginning in or about 2005, the Redevelopment Agency spent \$25 million in 3. 26 tax-increment funds over several years in acquiring certain parcels (the "Diridon Property") 27 in the downtown Diridon/Arena area. During this period, the City claimed there was no 28

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- definite ballpark project, and thus no need for a public vote under Municipal Code § 4.95,
- 2 because the Diridon Property was being acquired for purposes of housing. Nonetheless, the
- 3 City also commenced an environmental review for a potential ballpark project, publishing a
- 4 baseball stadium EIR in 2007 (the "2007 EIR"), and a supplemental EIR for a modified
- 5 stadium in 2010 (the "2010 SEIR"). In both instances, the City received substantial
- 6 comments and criticisms that the environmental review was inadequate and flawed. In
- 7 2010, the City determined not to approve any project based on these CEQA review
- 8 documents, but indicated instead that there would be additional environmental review
- 9 "when we have a project" and promised a public vote "prior to . . . making any decision as
- 10 to a potential ballpark."
- 4. But in 2011 the City abruptly changed course. When State legislation was
- 12 proposed that would require sale of redevelopment lands such as the Diridon Property for
- other municipal purposes, the City and the Redevelopment Agency formed the DDA as a
- joint powers authority and then transferred the Diridon Property to the DDA at no cost in an
- 15 effort to avoid the new law. Once the new law passed, the City and others filed a legal
- challenge in the California Supreme Court. Then, on November 8, just two days before
- argument in the Supreme Court, the City Council and the DDA, in a joint session, voted to
- "tie up" the Diridon Property with an option agreement (the "Option Agreement") to sell
- 19 the Property to AIG. By thus "encumbering" the Property with an irrevocable option
- 20 granted to a private party, Respondents hoped to get around the new law even if it was
- 21 upheld by the Supreme Court. Under the Option Agreement, the DDA committed to sell
- 22 the Diridon Property for half its value. The Property, originally acquired for \$25 million,
- and currently appraised at \$14 million, would be sold under the option for only \$6.9 million
- 24 for the private ballpark use.
- 25 S. By approving the Option Agreement and the sale of the Diridon Property to
- 26 a private party for the Ballpark Project, Respondents abused their discretion and failed to
- 27 comply with law, in that they failed to cure the deficiencies in the 2007 EIR and the 2010
- 28 SEIR, and failed to update those documents to address changed circumstances and

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- 1 significant new information; failed to hold a public vote, as required by Municipal Code §
- 2 4.95, before committing to sell public property at a 50% discount for a private ballpark
- 3 project; and committed an illegal expenditure of public funds and property in violation of
- 4 CEQA, Municipal Code § 4.95, and the Community Redevelopment Law.
- 6. Accordingly, this petition and complaint seeks to set aside the Option
- 6 Agreement and related actions, and to restrain Respondents from the sale of the Diridon
- 7 Property, until they first meet all legal requirements and act in accordance with law as
- 8 alleged more fully herein.

9 PARTIES

7. Petitioner and Plaintiff SFSJ is an unincorporated coalition of entities and

11 individuals, including residents and taxpayers in San Jose and the County of Santa Clara,

12 and the San Jose Giants, formed and dedicated to addressing the risks to the environment

and financial issues posed by the Ballpark Project. Members of SFSJ reside and/or work in

14 San Jose and Santa Clara County, including the area of the proposed Ballpark Project, and

will be affected by the Project's significant environmental impacts. SFSJ's members are

beneficially interested in the City's public planning and environmental review processes,

and seek to promote the public interest by ensuring that environmental issues critical to

taxpayers, jobs, local businesses and neighborhoods are put first as the City evaluates

19 proposed development projects that have the potential to significantly affect the

20 environment and the downtown area. SFSJ and its members seek to ensure that before the

21 Diridon Property is sold to a private party for a ballpark use, the City's elected decision-

22 makers—as well as the voting public—have all of the environmental information required

23 under CEQA and other information necessary to make informed decisions for the sale of

24 public lands and downtown development. SFSJ members are interested as citizens and

taxpayers in making sure that San Jose and its agencies protect and promote the public

26 interest by complying with State and local laws, including CEQA, San Jose Municipal

27 Code § 4.95, and the Community Redevelopment Law. In 2010-2011, SFSJ submitted

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- numerous written and oral comments to Respondents setting forth the environmental and other objections to the Ballpark Project.
- 8. Petitioner and Plaintiff Eileen Hannan ("Petitioner Hannan") is a resident,
- 4 voter, and taxpayer in the City of San Jose, and seeks to protect her interests and the
- 5 interests of those similarly situated in San Jose. Petitioner Hannan is employed in San Jose,
- 6 commutes in and around the City, and uses freeways and roadways on a regular basis that
- 7 will be impacted by the Ballpark Project. Petitioner Hannan is a member and supporter of
- 8 SFSJ, with similar interests and concerns as those alleged in paragraph 7 above. Petitioner
- 9 Hannan is beneficially interested in and affected by the City's planning and environmental
- 10 review processes, and seeks to promote the public interest by ensuring that environmental
- 11 issues critical to taxpayers, jobs, local businesses and neighborhoods are considered in
- 12 accordance with law; and that the City's elected decision-makers, as well as the voting
- 13 public, have all of the environmental information required under CEQA and other
- 14 information necessary to make informed decisions for the sale of public lands for
- 15 downtown development. Petitioner Hannan seeks through this petition and complaint to
- 16 protect the public interest by ensuring that San Jose and its agencies comply with state and
- 17 local laws, including CEQA, San Jose Municipal Code § 4.95, and the Community
- 18 Redevelopment Law.
- 19 9. Respondent and Defendant City of San Jose is a charter city organized under
- 20 the constitution and laws of the State of California. Among other things, the City was
- 21 identified as the Lead Agency for the Ballpark Project in a Notice of Preparation for the
- 22 2010 SEIR, dated November 17, 2009, and in a Notice of Determination for approval of the
- 23 Option Agreement and sale of the Diridon Property for the Ballpark Project, dated
- 24 November 8, 2011. The City is principally responsible pursuant to CEQA for conducting a
- 25 legally-sufficient environmental review for the Ballpark Project, including preparation of
- 26 environmental documents (1) that accurately describe the Project, the environmental
- 27 baseline, and the potentially significant impacts of the Project; and (2) that evaluate
- 28 mitigation measures and/or alternatives to lessen or avoid any significant impacts. The

- 1 City, acting through the City Council and other agencies, is also responsible for approving
- 2 the Project in reliance on adequate environmental review under CEQA and in compliance
- 3 with all other applicable state and local laws.
- 4 10. Respondent and Defendant City Council is the duly-elected legislative body
- 5 of the City charged by law with a number of legal duties in respect to the Ballpark Project,
- 6 including complying with the requirements of CEQA and the San Jose Municipal Code.
- 7 The City Council is one of the decision-making agencies within the City for the sale of the
- 8 Diridon Property to AIG, and is responsible, in part, for the actions and decisions approving
- 9 the Ballpark Project that are challenged herein.
- 10 11. Respondent and Defendant Redevelopment Agency is the duly chartered
- 11 redevelopment agency for the City of San Jose, formed and operating pursuant to the
- 12 Community Redevelopment Law, Health and Safety Code § 33000 et seq. On November
- 13 9, 2005, the Redevelopment Agency filed applications with the City for the preparation of
- an EIR for a proposed baseball stadium project, and the Agency is identified as the City
- body responsible for acquisition of the entire Ballpark Project site including the Diridon
- 16 Property. As previously alleged, starting in 2005, the Agency acquired the Diridon
- 17 Property using public tax-increment funding and owned the property until the 2011 transfer
- 18 to the DDA.
- 19 12. Respondent and Defendant DDA is a joint powers authority created by the
- 20 City and the Redevelopment Agency in March 2011 for the purpose, among others, of
- 21 holding title to the Diridon Property upon transfer from the Agency in an effort to avoid the
- 22 effects of the proposed changes to the redevelopment laws. The DDA is a party to the
- Option Agreement as approved in joint session with the City Council on November 8, 2011.
- 24 The Option Agreement grants AIG an option to purchase the Diridon property from the
- 25 DDA, subject to certain conditions, including that the property may be used only for a
- 26 ballpark and incidental uses.
- 27 13. Petitioners are unaware of the true names of Respondents and Defendants
- 28 sued as Does 1 through 10, inclusive. Petitioners are informed and believe, and on that

basis allege, that Respondents Does 1-10, inclusive, are individuals, entities or agencies

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- 2 with authority to approve and/or with an interest in the Ballpark Project. When the true
- 3 identities and capacities of these Respondents have been determined, Petitioners will, with
- 4 leave of Court if necessary, amend this Petition to insert such identities and capacities.
- 5 14. Petitioners are informed and believe, and on that basis allege, that Real Party
- 6 in Interest AIG is an entity associated in some manner with the Oakland Athletics baseball
- 7 club. Among other things, AIG is the entity to whom the DDA granted the exclusive option
- 8 to purchase the Diridon Property as alleged herein.

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- 9 15. Petitioners are unaware of the true names of Real Parties in Interest sued as
- 10 Does 11 through 20, inclusive. Petitioners are informed and believe, and on that basis
- allege, that Real Party in Interest Does 11-20, inclusive, are individuals, entities or agencies
- with authority to approve and/or with an interest in the Ballpark Project. When the true
- 13 identities and capacities of these Respondents have been determined, Petitioners will, with
- 14 leave of Court if necessary, amend this Petition to insert such identities and capacities.

15 JURISDICTION AND VENUE

- 16. This Court has jurisdiction over this proceeding pursuant to Code of Civil
- 17 Procedure §§ 1085 and 1094.5, Public Resources Code §§ 21168 and 21168.5, and Article
- 18 VI, § 10 of the California Constitution.
- 19 17. Venue is proper in this Court pursuant to Code of Civil Procedure §§ 394
- and 395, in that the causes of action alleged herein arose in Santa Clara County, where the
- 21 Ballpark Project is proposed for development and where Respondents took actions to
- 22 approve the Project as alleged herein.

COMPLIANCE WITH CEQA PROCEDURAL REQUIREMENTS

- 24 18. Petitioners have timely filed the instant action, in that the City posted the
- 25 Notice of Determination ("NOD") under CEQA for the Ballpark Project on November 8,
- 26 2011, and this action has been commenced prior to the 30th day following posting of the
- 27 NOD.

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1	19. Petitioners have provided written notice of their intention to file this petition
2	to Respondents, in compliance with CEQA § 21167.5, and have included the notice and
3	proof of service as Exhibit A hereto.
4	20. Petitioners have served the Attorney General with a copy of the petition and
5	complaint, along with a notice of its filing, in compliance with CEQA § 21167.7, and have
6	included the notice and proof of service as Exhibit B hereto.
7	21. Petitioners have performed all conditions precedent to filing the instant
8	action and have exhausted their administrative remedies to the extent required by law by
9	objecting to and submitting comments on the 2007 EIR and 2010 SEIR, the certification
10	thereof, and the approval of the Ballpark Project.
11	22. Petitioners do not have a plain, speedy, or adequate remedy at law and will
12	suffer irreparable injury due to the ensuing environmental damage that will be caused by
13	implementation of the Ballpark Project and Respondents' violations of CEQA and other
14	laws, unless this Court grants the requested writ of mandate and injunctive relief requiring
15	Respondents to set aside the Option Agreement and other Ballpark Project-related
16	approvals as alleged herein.
17	GENERAL ALLEGATIONS
18	Initial Plan for Baseball Stadium at Diridon Site,
19	and Timing for Public Vote
20	23. In 2005 the Redévelopment Agency commenced discussions with property
21	owners in an approximately 14-acre site in downtown San Jose, bounded by San Fernando
22	Street to the north, Autumn Street to the east, Park Avenue to the south, and the Amtrak
23	railway (including the Diridon transit station) to the west (overall, the "Diridon Site"),
24	about acquiring their properties. Early in this process, the City had to consider whether its
25	acquisition of property in the Diridon Site would require a public vote under Municipal
26	Code § 4.95. In an April 2005 memorandum, the City Attorney advised the City "at what
27	point in the process the City would need to obtain voter approval for expending funds.
28	The City Attorney concluded that spending tax dollars to acquire real property does not
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require a public vote "if the property is being acquired for potential nousing and the future
use of such property as a sports facility is speculative" (emphasis added). The
memorandum also concluded that voter approval would be required before property
acquisition "if the Site were acquired solely for a potential ballpark, without a legitimate
alternative use for the property such as housing" (emphasis added).
Acquisition of the Diridon Property for "Housing,"
and Agreement to Public Vote and CEQA Compliance Before any Ballpark Decision
24. In May 2005, the Redevelopment Agency began efforts to assemble the
Diridon Site by acquiring privately-owned parcels. The Agency's Board explained that the
Diridon Site was to be assembled for "transit-oriented mixed-use housing development,
consistent with the Diridon/Arena Strategic Development Plan" (emphasis added). The
Board discussed the Diridon Site in the context of several other "Agency land assemblies
for housing development;" however, the Agency also indicated the site was a potential
location for a baseball stadium. In regard to the possible baseball stadium alternative, the
Redevelopment Agency determined that "[P]rior to the City Council making any decision
as to a potential ballpark, voter approval is necessary as required by the City Charter and ar
EIR would need to be completed." Development Agency Board Memoranda, dated
November 8, 2005, and February 28, 2006 (emphasis added).
25. In the period 2005 to 2008, the Redevelopment Agency acquired the
following six parcels, totaling approximately 4.9 acres within the larger Diridon Site: 105
South Montgomery; 150 South Montgomery; 410 West San Fernando; 102 South
Montgomery; 115 South Autumn; and 645 Park Avenue. The Agency paid for these
parcels with tax-increment funds derived from San Jose taxpayers. The total acquisition
cost for the Diridon Property was \$25,160,000 (including approximately \$1 million in
relocation payments). These six parcels constitute the Diridon Property that the DDA now
has committed to sell to AIG under the terms and conditions of the Option Agreement.

Environmental Re	eview
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2	26. On or about February 17, 2006, the City filed a notice of availability of a
3	Draft Environmental Impact Report ("2006 Draft EIR") prepared for a proposed baseball
4	stadium in the Diridon/Arena area ("Original Stadium Proposal"). The Redevelopment
5	Agency was identified as the applicant for the project, which involved an approximately 1.5
6	million square-foot, 45,000 seat major league baseball stadium, a 1,200 space parking
7	structure, and a future commercial development site, on approximately 23.1 acres in
8	downtown San Jose. State, regional and local agencies, organizations and individuals
9	submitted comment letters and/or provided comments at public meetings regarding
10	inadequacies of the 2006 Draft EIR, including potential impacts to transportation,
11	circulation and parking.
12	27. In January 2007, after revising and re-circulating the cultural resources
13	section of the 2006 Draft EIR in August 2006, the City circulated the "First Amendment to
14	the Environmental Impact Report (Responses to Comments)" ("First Amendment") for the
15	baseball stadium proposal in the Diridon/Arena area. This First Amendment, together with
16	the 2006 Draft EIR, constituted the final 2007 EIR for the proposed project.
17	28. Petitioners are informed and believe, and on that basis allege, that the
18	Planning Commission of the City certified the 2007 EIR on February 28, 2007. Because no
19	action was taken by the Planning Commission or any other City agency to approve any
20	aspect of a Ballpark Project at that time, and no Notice of Determination filed, there was no
21	opportunity for any party to seek judicial review of the adequacy of the 2007 EIR.
22	29. Approximately three years later, in February 2010, the City prepared and
23	published a draft SEIR ("2010 Draft SEIR") for a baseball stadium in the Diridon/Arena
24	Area ("Modified Stadium Proposal"). The primary purpose of the 2010 Draft SEIR was to
25	describe modifications to the Ballpark Project and consider whether those modifications
26	required any change in the environmental analysis contained in the 2007 EIR. The 2010
27	Draft SEIR also corrected a traffic error in the 2007 EIR. However, despite the passage of

1	time since preparation of the 2007 EIR, the City did not undertake an update of the
2	environmental analysis in all potential impact areas.
3	30. SFSJ submitted a comment letter on the intended scope of the 2010 Draft
4	EIR on December 16, 2009. Following publication of the 2010 Draft SEIR in February
5	2010, SFSJ submitted an additional comment letter on March 29, 2010, describing
6	inadequacies in the 2010 Draft SEIR. Comments letters criticizing the analysis were also
7	submitted by agencies and others. Following the close of the public comment period, the
8	City evaluated and responded to the comments. The final 2010 SEIR, together with the
9	First Amendment thereto containing the City's response to comments, was published in
10	May 2010.
11	31. Under San Jose Municipal Code Title 21, the Planning Commission
12	conducted a hearing on the 2010 SEIR on May 19, 2010. Following testimony, the
13	Planning Commission certified that the 2010 SEIR had been completed in compliance with
14	CEQA.
15	32. On May 24, 2010, SFSJ appealed the Planning Commission's certification of
16	the 2010 SEIR to the City Council, supported by an additional comment letter dated
17	May 19, 2010.
18	33. On June 15, 2010, the City Council conducted a hearing on the appeal of the
19	Planning Commission's certification of the 2010 SEIR. At the hearing, SFSJ and others
20	presented evidence and testimony about the inadequacies of the 2010 SEIR, and explained
21	why additional review was required, especially in regard to transportation, traffic,
22	cumulative impacts, and alternatives. At that time, the Mayor commented on the need for
23	more detail and promised additional environmental review when there actually was a
24	project:
25	And that's part of what makes this interesting is everybody wants to talk about the details of the non-project. Everybody wants to know
26	about the transportation and parking management plan. And certainly, we do, but there's nobody to negotiate the transportation parking and
27	management plan with because we don't have a project

1 2 3	[A]fter we have a project there will be more environmental [W]hen we have a project, there will be additional environmental review at the project level Because I know people have a lot of questions that will be answered later when we have a project and we can address them, too."
4	Transcript of June 15, 2010 City Council hearing, pp. 49-50 (emphasis added).
5	34. Following close of testimony, the City Council determined that the 2010
6	SEIR had been completed in compliance with CEQA, the State CEQA Guidelines (14 Cal.
7	Code Regs. § 15000, et seq.) ("CEQA Guidelines") and the provisions of Title 21 of the
8	San Jose Municipal Code. However, no action to approve the Ballpark Project was taken
9	by the Council in reliance on the 2007 EIR and the 2010 SEIR, and no Notice of
10	Determination was filed. As in 2007, there was no opportunity for any party to seek
11	judicial review of the sufficiency of the environmental documents.
12	Redevelopment Law Change, Formation of the DDA,
13	and Transfer of Diridon Property to the DDA
14	35. In or about January 2011, the Governor proposed new State-wide legislation
15	for redevelopment agencies in California. In an attempt to avoid this new law, the City
16	formed a new public agency to which the Redevelopment Agency would transfer the
17	Diridon Property. Petitioners are informed and believe, and on that basis allege, that on or
18	about March 8, 2011, the City and the Redevelopment Agency formed the DDA as a joint
19	powers authority pursuant to Government Code § 6500 et seq., and a joint powers
20	agreement. Petitioners are further informed and believe, and on that basis allege, that
21	thereafter the Redevelopment Agency transferred the Diridon Property to the DDA for no
22	consideration.
23	36. In June 29, 2011, the new statutes, AB 26 and AB 27 ("AB26/27"), were
24	signed into law. On July 18, 2011, the City, along with others, filed a petition of writ of
25	mandate and request to stay the new laws in the California Supreme Court. The Supreme
26	Court granted a partial stay and held a hearing on the petition on November 10, 2011. A
27	decision in that matter is anticipated in January 2012.
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1	37.	The intent of the new redevelopment law is "to preserve, to the maximum
2	extent possib	le, the revenues and assets of redevelopment agencies so that those assets
3	may be used	by local governments to fund core governmental services including police and
4	fire protection	n services and schools. It is the intent of the Legislature that redevelopment
5	agencies take	no actions that would further deplete the corpus of the agencies' funds "
6	Health & Saf	ety Code § 34167(a).
7	38.	Because several redevelopment agencies—including the San Jose
8	Redevelopme	ent Agency—attempted to circumvent the new law by transferring property out
9	of their redev	relopment agency to a new entity, the new law includes a "claw-back"
10	provision, an	d declares that any post-January transfers are unauthorized:
11		[T]he Controller shall review the activities of redevelopment agencies in the state to determine whether an asset transfer has
12 13		occurred after January 1, 2011, between the city or county, or city and county that created a redevelopment agency or any other public agency, and the redevelopment agency. If such an asset transfer did
14		occur during that period and the government agency that received the assets is not contractually committed to a third party for the expenditure or encumbrance of those assets the Controller shall
15		order the available assets to be returned to the redevelopment agency The Legislature hereby finds that a transfer of assets by
16		a redevelopment agency during the period covered in this section is deemed not to be in the furtherance of the Community
17		Redevelopment Law and is thereby unauthorized.
18		fety Code § 34167.5 (emphasis added). If property is returned to a
19	redevelopme	ent agency under AB 26, the agency would be required to dispose of the
20	property "ex	peditiously and in a manner aimed at maximizing value," with proceeds going
21	to pay for co	re governmental services, including police, fire and schools. Health & Safety
22	Code § 3417	77(e).
23	39.	To the extent the Diridon Property were to be clawed back under the
24	AB26/27, th	e Redevelopment Agency would be required to sell the property, for full value,
25	with proceed	ds going to pay for police, fire and schools. In that event, Respondents could
26	not sell the I	Diridon Property for a private ballpark use for less than half the appraised value
27	of its highes	t and best use.
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1	40. Concerned that AB26/27 would be upheld and the claw-back provision
2	exercised by the Controller, Respondents undertook to encumber the Diridon Property by
3	granting an exclusive option on the Diridon Property in favor of AIG, so they could later
4	argue that the Property was "encumbered" to a third party and arguably outside the effect of
5	the new law. On or about October 26, 2011, just two weeks before the November 10
6	hearing in the Supreme Court, Respondents announced for the first time their intention to
7	enter into the Option Agreement with AIG. Respondents posted a notice and agenda for a
8	joint meeting on November 8, 2011—forty-eight hours before the Supreme Court hearing—
9	to consider and approve the Option Agreement. These were the first actions proposed by
10	the City to carry out the Ballpark Project since the 2007 EIR and 2010 SEIR were "put on
11	the shelf' in July 2010, and Petitioners and the public were thus given less than two weeks
12	notice of these actions.
13	The Option Agreement
14	41. The Option Agreement recites that the DDA is the owner of the Diridon
15	Property and acknowledges many other potential uses for the property besides baseball,
16	including a mixed-use development with housing, corporate offices, high speed rail, and
17	BART. Under the Option Agreement, for \$50,000, AIG is granted a two-year option to
18	purchase the Diridon Property for \$6,975,227, representing a 50% discount to market value
19	at its highest and best use. AIG has the unconditional right to extend the Option Agreement
20	for another year by paying an additional \$25,000. AIG may use the Diridon Property only
21	for a major league baseball stadium and, as a condition of the exercise of the option, the
22	DDA "may" require a majority vote of the voters of San Jose approving the City's
23	participation in the building of the ballpark.
24	42. Within 90 days after the Option Agreement is executed, the DDA is required
25	to provide AIG with a first draft of a purchase and sale agreement. Thereafter, the DDA
26	and AIG are to negotiate the form of purchase agreement to completion such that the
27	definitive agreement is ready to be executed by the DDA and AIG within 15 days after the

1	exercise by AIG of its option. There is no provision for public review in respect to the
2	negotiation and finalization of the definitive purchase agreement.
3	43. The Diridon Property that is subject to the Option Agreement comprises

Option Agreement may also include additional properties if acquired by the DDA for a ballpark and incidental uses thereto, and if agreed to by the parties. The Agreement further

approximately 36.5% of the entire Diridon Site proposed for the Ballpark Project. The

ballpark and incidental uses thereto, and if agreed to by the parties. The Agreement furth requires that a Construction Management Plan be prepared and agreed to before ballpark

construction, and that a Transportation and Parking Management Plan be prepared and

agreed to before commencement of operations at the ballpark.

Approval of the Option Agreement

Council and the DDA concerning the sale to AIG, Respondents stated their intent to rely on the 2007 EIR and the 2010 SEIR for purposes of CEQA compliance. Also, for the first time since those environmental documents had been prepared, the City posted a draft CEQA resolution with findings in connection with the November 8 meeting. According to the agenda notice, the purpose of the meeting was to consider (i) approval of a potential sale of certain real property in San Jose to AIG pursuant to the Option Agreement, and (ii) approval of the Option Agreement and authorizing the Executive Director of the DDA to negotiate and execute the purchase agreement and other ancillary documents contemplated by the Option Agreement.

45. On November 7, 2011, SFSJ submitted written comments to Respondents concerning their failure to comply with CEQA prior to considering a sale of the Diridon Property for the Ballpark Project. SFSJ attached and incorporated its prior comment letters concerning the inadequacy of the 2007 EIR and 2010 SEIR. SFSJ also explained why Respondents were required under CEQA to update the 2007 EIR and the 2010 SEIR, in light of new facts and changed circumstances, and re-circulate the environmental documents so that the San Jose voters and elected decision-makers could be properly and fully informed about the environmental consequences of the Ballpark Project.

1	46.	Representatives of SFSJ attended the November 8, 2011 joint hearing and
2	raised similar	objections. At the hearing, other groups and individuals also spoke out
3	against the Pr	oject, raising objections that Respondents should not move forward with the
4	Option Agree	ment without a public vote, that the Diridon Property should not be sold for a
5	50% discount	, and that the Diridon Site would be better used for housing, mixed-use
6	development	or other purposes.
7	47.	In their haste to encumber the Diridon Property with the Option Agreement,
8	Respondents	disregarded comments against the Project, abused their discretion, and failed
9	to carry out th	neir duties to comply with law, including the duties to correct and update the
0	environmenta	analysis and to hold a public vote before acting on the Option Agreement.
11	Instead, Resp	ondents' focus was on approving the Option Agreement so that the Diridon
12	Property coul	d be encumbered and arguably avoid the new redevelopment law:
13		Councilmember Kalra: "The urgency of doing this right now, is that something that is being requested by the A's?"
14 15 16 17	:	City Attorney Doyle: "I think, Councilmember, the concern has been redevelopment law and the uncertainty given the unknown legislation at the time that we did the transfer, and the subsequent legislation and now the case pending before the California Supreme Court. And we felt it was time to move on this when we knew with some certainty that we could."
18 19 20 21		Councilmember Kalra: "[T]he redevelopment issue I think is of greater relevance from our perspective because we don't know what's going to happen in the courts. So I understand somehow a way to have this land otherwise spoken for [So] in this case was it the situation of redevelopment that kind of led to the no brainer being sale?"
22	Transcript of	November 8, 2011 hearing, pp. 31-33 (emphasis added).
23		Resolutions Approving the Option Agreement
24		and Notice of Determination
25	48.	At the conclusion of the November 8 hearing, the DDA approved the Option
26	Agreement v	with AIG, and the City Council approved the sale of the Diridon Property under
27	Health & Sa	fety Code § 33433. The City Council approved the Option Agreement and sale
28	of the Dirido	on Property to AIG pursuant to City Council Resolution Nos. 76049, 76050,

1	76051 and 76053. Petitioners are informed and believe that the Council also approved the
2	Option Agreement and sale to AIG pursuant to City Council Resolution No. 76052 and
3	Ordinance No. 28992. The DDA approved the Option Agreement and property sale to AIG
4	pursuant to Diridon Development Authority Resolution Nos. 105.1, 106.1 and 107.1.
5	(Collectively, the aforementioned resolutions of the City Council and DDA are hereinafter
6	referred to as the "Resolutions" or "Approvals.")
7	49. Also on November 8, 2011, the City filed a Notice of Determination for the
8	Ballpark Project with the Santa Clara County Clerk, stating that the City had approved the
9	Ballpark Project by relying on the 2007 EIR and 2010 SEIR for its actions, and making the
0	following determinations: (1) the proposed project will have potentially significant
11	environmental effects with regard to Transportation, Noise & Vibration, Air Quality,
12	Cultural Resources, Aesthetics and Visual Resources, Shade and Shadow and Global
13	Climate Change; (2) mitigation measures were made a condition of approval of the Project;
14	(3) a Mitigation, Monitoring and Reporting Program was adopted for the Project; (4) a
15	Statement of Overriding Considerations was adopted for the Project; and (5) Findings were
16	made and adopted for the Project, purportedly pursuant to Section 15091 of the CEQA
17	Guidelines. The Notice of Determination also disclosed that sites on the Cortese List of
18	toxic sites are located within the Project area.
19	FIRST CAUSE OF ACTION
20	(Violation of CEQA, Pub. Res. Code §§ 21000 et seq.)
21	50. Petitioners incorporate herein by reference the allegations set forth in
22	paragraphs 1 through 49, inclusive.
23	51. The primary goal of CEQA is to "[e]nsure that the long-term protection of
24	the environment shall be the guiding criterion in public decisions." CEQA § 21001(d). To
25	achieve this goal, public agencies are required to consider a legally adequate EIR before
26	approving any project with potentially significant effects on the environment. The purposes
27	of the EIR include, among other things, to provide public agencies and the public with
28	detailed information about the potential effects that a proposed project is likely to have, list

1 ways in which those effects of a project might be minimized, and identify alternatives to the

<u>(</u>)

- 2 project. CEQA §§ 21002, 21002.1(a), 21061; CEQA Guidelines § 15362. CEQA requires
- 3 that the environmental document and any and all supporting documents and data be
- 4 available for public review and comment. CEQA § 21092(b)(1).
- 5 52. As set forth in SFSJ's comment letters to Respondents, including, but not
- 6 limited to SFSJ's March 29, 2010, May 19, 2010, and November 7, 2011 letters, and in the
- 7 comment letters submitted by others, the 2007 EIR and 2010 SEIR (together, the "Ballpark
- 8 EIR") are inadequate for numerous reasons, including, but not limited to, the following.
- 9 53. The Ballpark EIR's analysis of impacts on transportation, circulation and
- 10 parking is inadequate because, among other deficiencies, it fails to adequately identify and
- analyze impacts to intersection and freeway segment levels of service during the 6:00 and
- 12 7:00 p.m. peak traffic period for the Ballpark Project.
- 13 54. The Ballpark EIR fails to identify feasible mitigation measures that would
- 14 reduce impacts to local intersections affected by the Ballpark Project and improperly relies
- 15 upon the City's Transportation Level of Service Policy ("LOS Policy") to avoid CEQA
- 16 requirements. Although the EIR found the Project would degrade four intersections to an
- 17 unacceptable LOS under the LOS Policy in the downtown area in the 6:00-7:00 p.m. peak
- 18 period, it failed to find those effects to be significant and unavoidable, and failed to propose
- mitigation measures or alternatives to avoid or lessen those effects to the extent feasible.
- 20 The City further relied on its LOS Policy to decline to analyze impacts related to, or
- 21 mitigation or alternatives for, simultaneous events and weekday games in the SEIR.
- The Ballpark EIR's analysis of cumulative impacts is similarly inadequate,
- 23 including the failure to identify several other development projects in the vicinity of
- 24 Diridon Station for which the City is or was processing applications. These projects
- 25 include a proposed 18,000-seat soccer stadium; a mixed-use project combining 600
- 26 residential units and 30,000 square feet of commercial space located on the site of the
- 27 Japantown Corporation Yard; two other mixed-use projects (one with 825 residential units
- and 50,000 square feet of commercial space; the other with 218 units and 22,600 square

1 feet) just south of the Project site near West San Carlos Street; and an urban public market

- 2 on the east side of Highway 87. All of these projects are as close or closer to the Diridon
- 3 Site than the other projects considered in the Ballpark EIR's cumulative impacts analysis.
- 4 Accordingly, the EIR must be revised and re-circulated to include ongoing and foreseeable
- 5 projects in the cumulative impacts analysis.

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- 6 56. Respondents also inadequately considered the Berryessa Flea Market
- 7 Alternative ("Berryessa Alternative"), which the EIR determined to "remain feasible." See
- 8 2010 SEIR, p. 122. Respondents acknowledged that the Berryessa Alternative could result
- 9 in reduced traffic impacts while achieving key project objectives. In the CEQA Findings
- adopted at the November 8, 2011 hearing, the City Council determined that the Berryessa
- 11 Alternative would "achieve key project objectives." The Findings further state that
- 12 "[i]mpacts associated with the [Berryessa Alternative] would mostly be similar to the
- 13 modified Project. Impacts related to traffic could be reduced if this alternative were built
- 14 after completion of a BART extension." Ibid. The Council never rejected the Berryessa
- 15 Alternative as infeasible, but instead found that "it could present new significant and
- 16 unavoidable impacts related to cultural resources without additional research." This
- 17 conclusory statement was not supported by substantial evidence in the record, nor is there
- 18 evidence that additional research was conducted. The Berryessa Alternative would
- 19 substantially lessen the significant traffic impacts of the Project (which still would not be
- 20 reduced to less-than-significant levels at the Diridon site), and would not require relocation
- of the PG&E substation. By approving the Ballpark Project in its proposed location and
- 22 rejecting the Berryessa Alternative without due consideration or further study given the
- 23 change in the planned BART extension—that is, to terminate at Berryessa—Respondents
- 24 acted in violation of CEQA.
- 25 57. Respondents also engaged in improper "piecemealing" in violation of
- 26 CEQA. Under CEQA, a "project" is defined as "the whole of an action, which has a
- 27 potential for resulting in either a direct physical change in the environment, or a reasonably
- 28 foreseeable indirect physical change in the environment." CEQA Guidelines § 15378(a);

- see also CEQA § 21065. CEQA forbids segmenting a project into separate actions in order
- 2 to avoid environmental review of the "whole of the action." Furthermore, CEQA requires
- 3 the lead agency to consider the entire project at the earliest possible stage, including all
- 4 reasonably foreseeable phases of the project. In this regard, Respondents violated CEQA
- 5 by, without limitation, the following:
- 6 (a) Failing to analyze the environmental impacts of land use conflicts associated
- 7 with the Ballpark Project. The Ballpark EIR acknowledged that the proposed stadium is
- 8 inconsistent with General Plan land use designation for the stadium site, as well as the
- 9 Diridon/Arena Strategic Development Plan, the Midtown Specific Plan, and Burbank/Del
- 10 Monte and Delmas Park Neighborhood Plans. Nevertheless, the EIR erroneously declined
- 11 to analyze the environmental effects of such land use policy conflicts, instead improperly
- 12 deferring such analysis until a specific stadium proposal was before the City.
- 13 (b) Approval of the Option Agreement constitutes improper piecemealing
- 14 because Respondents neglected to consider the Transportation and Parking Management
- 15 Plan ("TPMP") and Construction Management Plan ("CMP") for the Ballpark Project,
- which plans are required under the Option Agreement and should be included in the CEQA
- 17 analysis at this time—and not deferred to future study and consideration. These plans are
- 18 integral to the Project as a whole, which is why the Option Agreement requires the CMP be
- 19 developed and agreed to before ballpark construction, and the TPMP developed and agreed
- 20 to before ballpark operations. The Ballpark EIR fails to analyze impacts from these yet-to-
- 21 be determined aspects of the Project.
- The Ballpark EIR's analysis of environmental impacts is also truncated by
- 23 Respondents' improper use of an Initial Study for the 2010 SEIR, and the resulting failure
- 24 to analyze sufficiently a number of potential environmental impacts including, but not
- 25 limited to, the analysis of cultural resources, hazards and hazardous materials, noise, and
- 26 land use and planning; and public safety impacts of the Project's conflicts with the Federal
- 27 Aviation Administration regulations, including threshold height regulations and with One
- 28 Engine Inoperative emergency procedures of several airlines.

ŀ	59.	The Ballpark EIR further fails to adequately respond to comments on the
2	draft 2010 SE	IR. The responses to comments in many instances are conclusory, with no
3	reasoned anal	ysis or data providing support for the conclusions, including the response to
4	Santa Clara V	alley Transit Authority's comments regarding effects on bus and shuttle
5	service and a	BART extension only to the Berryessa station; the response to a comment
6	regarding the	narrowing of Bird Avenue; and the response to SFSJ's comments regarding
7	the cumulativ	re impacts analysis.
8	60.	The Ballpark EIR uses an inaccurate environmental baseline in many impact
9	areas by iden	tifying the 2007 EIR as the baseline rather than the actual physical conditions
10	as they existe	d in 2010, which in turn affects the 2010 SEIR's impact analysis.
11	61.	In addition, in SFSJ's November 7, 2011 letter and the attachments thereto,
12	SFSJ submitt	ed comments identifying new significant information and changed
13	circumstance	s that require recirculation of the environmental impact analysis, including but
14	not limited to	that for cumulative projects, traffic, circulation and parking, and land use
15	policies, in or	rder to take into account the following current and ongoing plans and projects
16	and/or chang	es thereto not considered in the Ballpark EIR:
17	(a)	The limited BART extension, which will extend only to the Berryessa
18	Station, appr	oximately three miles away from downtown San Jose, rather than the full 6-
19	station Silico	n Valley Rapid Transit Project Alternative;
20	(b)	The Third Amendment to Amended and Restated San Jose Arena
21	Management	Agreement Among the City, the Redevelopment Agency and San Jose Arena
22	Management	t, LLC, concerning parking for the San Jose Sharks hockey team;
23	(c)	The City's supplemental EIR in progress for the Diridon Station Area Plan
24	for higher in	tensity/transit-oriented development and the City's "Envision 2040" General
25	Plan update;	and
26	(d)	Recent projects in the vicinity of the Diridon Station, including, on
27	information	and belief, the Sun Garden Redevelopment Project, File Nos. GP10-07-01 and

1	PDC10-026, in the vicinity of the Diridon Station area, which proposes the demolition of
2	existing structures and the construction of up to 282,300 square feet of new retail buildings.
3	62. Respondents improperly relied upon outdated traffic, circulation and parking
4	data in the EIR, including, but not limited to, reliance upon the previously-planned BART
5	connection at Diridon Station.
6	63. As SFSJ further commented in its November 7, 2011 letter, the Ballpark EIR
7	must be revised and re-circulated to include analysis relating to the Notice of Preparation
8	for the Victory Court Ballpark in Oakland, issued in November 2010, which is "new
9	information of substantial importance, which was not known at the time the previous
10	EIR was certified [and shows that] alternatives which are considerably different from
11	those analyzed in the previous EIR would substantially reduce one or more significant
12	effects on the environment, but the project proponents decline to adopt the alternative."
13	CEQA Guidelines § 15162(a)(3)(D).
14	64. Accordingly, by relying upon the Ballpark EIR to approve the sale of the
15	Diridon Property and the Option Agreement for the Ballpark Project, Respondents
16	committed a prejudicial abuse of discretion, failed to proceed in the manner required by
17	law, and failed to support their actions and approvals with substantial evidence.
18	SECOND CAUSE OF ACTION
19	(Violation of CEQA and CEQA Guidelines §§ 15091, 15093, 15096(h) —
20	Failure to Make CEQA Findings and Statement of Overriding Considerations)
21	65. Petitioners incorporate herein by reference the allegations contained in
22	paragraphs 1 through 64, inclusive.
23	66. Public agencies which grant an entitlement for use or other approvals for a
24	project subject to CEQA are required (1) to make written findings for each significant effect
25	of the project (CEQA Guidelines §15091) ("CEQA Findings"), and (2) to adopt a written
26	statement of specific reasons to support their actions approving a project which will result
27	in the occurrence of significant effects that are not avoided or substantially lessened (ibid)
28	("Statement of Overriding Considerations"), which must be supported by substantial
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VERIFIED PETITION FOR WRIT OF MANDAMUS AND COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

1	evidence in the record. These requirements apply to the "Lead Agency" and any
2	"Responsible Agencies" that grant any form of approval of a project.
3	67. Respondent City Council, acting in the Lead Agency role for purposes of the
4	Ballpark Project, violated its duties under CEQA because the CEQA Findings and
5	Statement of Overriding Considerations adopted by the Council on November 8, 2011, are
6	inadequate and are not supported by substantial evidence in the record.
7	68. Respondent DDA, acting as a separate public agency in the capacity of a
8	Responsible Agency in approving and granting the Option Agreement for the Project,
9	violated its duties by failing to adopt any CEQA Findings or a Statement of Overriding
10	Considerations to support its actions at all.
11 -	69. Accordingly, Respondents City Council and the DDA, and each of them,
12	committed a prejudicial abuse of discretion and failed to proceed in the manner required by
13	law.
14	THIRD CAUSE OF ACTION
15	(Violation of San Jose Municipal Code Section 4.95 — Public Vote)
16	70. Petitioners incorporate herein by reference the allegations contained in
17	paragraphs 1 through 69, inclusive.
18	71. Section 4.95 of the San Jose Municipal Code prohibits the use of tax dollars
19	in connection with the building of a sports facility, unless first approved by a majority vote
20	of San Jose voters. San Jose Municipal Code, § 4.95.010.
21	72. Municipal Code § 4.95 was enacted as the result of an initiative petition
22	submitted by the People for Fiscal Responsibility in 1988. Under the City Charter, the City
23	Council had the choice of either approving the proposed initiative ordinance without
24	alteration and adopting the ordinance within ten days, or submitting the initiative ordinance
25	to an immediate vote of the people at a special election. The City Council chose to adopt
26	the ordinance without submitting it to the voters.
27	73. As previously alleged, the Redevelopment Agency began acquiring the
28	Diridon Property in 2005 and, over the next three years, spent more than \$25 million in

1	taxpayer funds to acquire these parcels. The Agency completed these acquisitions without
2	any public vote on the basis that the acquired property could also be used for housing, "a
3	legitimate alternative use" to a ballpark. The Agency also committed to holding a public
4	vote "prior to the City Council making any decision as to a potential ballpark." Board
5	Memoranda, dated Nov. 8, 2005 and Feb. 28, 2006 (emphasis added).
6	74. Through the Option Agreement, Respondents foreclosed any possibility that
7	the Diridon Property could be used for housing or any other non-ballpark use. Approval of
8	the Option Agreement was manifestly a "decision as to a potential ballpark," as it requires
9	the property be used only for a baseball stadium.
10	75. Because the Option Agreement commits the taxpayer-funded Diridon
11	Property to exclusive use as a sports facility, a public vote was required before the Option
12	Agreement could be approved. By approving the Option Agreement without a prior public
13	vote, Respondents failed to obey a mandatory duty enjoined by law.
14	76. Accordingly, the approval of the Option Agreement should be set aside and
15	an injunction should be issued to prevent the sale and transfer of the Diridon Property to
16	AIG, until Respondents have complied fully with the law.
17	77. Other than the relief sought herein, Petitioners lack any plain, speedy, or
18	adequate remedy at law, and Petitioners' interests will be irreparably harmed if the Diridon
19	Property is transferred to AIG pursuant to the Option Agreement without compliance with
20	law.
21	FOURTH CAUSE OF ACTION
22	(Violation of C.C.P. § 526a and Common Law Taxpayer Claim —
23	Unauthorized and Illegal Expenditure and Use of Property)
24	78. Petitioners incorporate herein by reference the allegations contained in
25	paragraphs 1 through 77, inclusive.
26	79. Code of Civil Procedure § 526a authorizes an action to obtain a judgment,
27	restraining and preventing any illegal expenditure of or injury to public funds or property.
28	The common law also recognizes a taxpayer action on similar grounds.

1	80.	In approving the Option Agreement, Respondents unlawfully and	lin
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- 2 violation of CEQA and the San Jose Municipal Code § 4.95, as heretofore alleged. In
- 3 addition, Respondents' actions are unauthorized under and in violation of the new
- 4 Community Redevelopment Law. The California Legislature determined in Health &
- 5 Safety Code § 34167.5 that a transfer of property by a redevelopment agency after
- 6 January 1, 2011 "is deemed not to be in the furtherance of the Community Redevelopment
- 7 Law and is thereby unauthorized" (emphasis added). Accordingly, the Redevelopment
- 8 Agency's transfer of the Diridon Property to the DDA, and the DDA's ensuing Option
- 9 Agreement to sell that property to AIG, are unauthorized and illegal.
- 10 81. Respondents also failed to comply with Health & Safety Code § 33433 in
- connection with their approval of the Option Agreement. While Respondents prepared a
- 12 "Summary Report" and purported to make certain findings under Health & Safety § 33433,
- 13 Petitioners are informed and believe that Respondents failed to publish notice of their
- 14 November 8, 2011 hearing, in a newspaper of general circulation as required by Health &
- 15 Safety Code § 33433(a).
- 16 82. Petitioners are informed and believe that Respondents also failed to comply
- 17 with the requirements of Government Code § 54222 in connection with their approval of
- 18 the Option Agreement. In particular, Petitioners are informed and believe that Respondents
- 19 failed to provide notice and written offers to sell or lease the Diridon Property to the local
- 20 public entities specified in Government Code § 54222.
- 21 83. Accordingly, the Option Agreement for the sale of the Diridon Property to
- 22 AIG constitutes an unauthorized and illegal expenditure, use and transfer of the Property.
- 23 84. The approval of the Option Agreement should be set aside and an injunction
- should be issued to prevent the sale and transfer of the Diridon Property to AIG.
- 25 85. Other than the relief sought herein, Petitioners lack any plain, speedy, or
- 26 adequate remedy at law, and Petitioners' interests will be irreparably harmed if the Diridon
- 27 Property is transferred to AIG pursuant to the Option Agreement without compliance with
- 28 law.

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1				PRAYER FOR RELIEF
2	WHE	REFOR	E, Peti	tioners pray for judgment as set forth below:
3	I.	On the	e First a	and Second Causes of Action:
4		A.	For a	writ of mandate or peremptory writ issued under the seal of this Court
5			and d	irecting Respondents to:
6			1.	Set aside their certification of the 2007 EIR and the 2010 SEIR;
7			2.	Set aside their Approvals of the sale of the Diridon Property under
8				the Option Agreement for the Ballpark Project;
9		_	3.	Refrain from granting any further approvals of the Ballpark Project
10				unless and until Respondents comply fully with the requirements of
11				CEQA as directed by this Court.
12		В.	For e	ntry of preliminary and/or permanent injunctive relief prohibiting
13			Resp	ondents from carrying out, implementing, or otherwise acting in
14			furthe	erance of the Ballpark Project until Respondents have lawfully
15		•	appro	oved the Project after the requirements of CEQA have been fulfilled;
16		C.	For a	declaratory judgment stating that Respondents violated CEQA by
17			certif	ying the 2007 and the 2010 SEIR and approving the Ballpark Project
18			witho	out first fully complying with CEQA;
19		D.	For a	declaratory judgment stating that the Respondents' approvals of the
20			Proje	ect are void, invalid, and of no legal effect.
21	II.	On th	ne Third	l Cause of Action:
22		A.	For a	writ of mandate or peremptory writ issued under the seal of this Court
23			and o	directing Respondents to:
24			1.	Set aside the Approvals of the Option Agreement and sale of the
25				Diridon Property;
26			2.	Refrain from granting any further approval for the sale or disposition

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of the Diridon Property to AIG for use as a ballpark, unless and until

1			Respondents comply fully with the requirements of San Jose
2			Municipal Code § 4.95.
3		В.	For entry of preliminary and/or permanent injunctive relief prohibiting
4			Respondents from carrying out, implementing, or otherwise acting to sell the
5			Diridon Property for a Ballpark Project, or otherwise acting in furtherance of
6			the Option Agreement, until Respondents comply fully with the
7			requirements of San Jose Municipal Code § 4.95;
8		C.	For a declaratory judgment stating that Respondents acted in violation of
9			San Jose Municipal Code § 4.95 by approving the Option Agreement and
10			sale of the Diridon Property without first holding a public vote;
11		D.	For a declaratory judgment stating that the Respondents' Approvals of the
12			Option Agreement and sale of the Diridon Property are void, invalid and of
13			no legal effect.
14	III.	On th	ne Fourth Cause of Action:
15		A.	For entry of preliminary and/or permanent injunctive relief prohibiting
16			Respondents from carrying out, implementing or consummating the Option
17			Agreement and prohibiting Respondents from otherwise selling or
18			transferring the Diridon Property to AIG for the Ballpark Project.
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1	IV.	On al	l Causes of Action:
2		A.	For Petitioners' fees and costs, including reasonable attorneys' fees and
3			expert witness costs, as authorized by Code of Civil Procedure § 1021.5, and
4			any other applicable provisions of law;
5		В.	For such other legal and equitable relief as this Court deems appropriate and
6			just.
7	Dated	: Dece	mber 2, 2011.
8			PILLSBURY WINTHROP SHAW PITTMAN LLP RONALD E. VAN BUSKIRK
9			BLAINE I. GREEN STACEY C. WRIGHT
10			50 Fremont Street Post Office Box 7880
11			San Francisco, CA 94120-7880
12	•		By ADI G (Im) m
13			Ronald E. Van Buskirk Attorneys for Petitioners and Plaintiffs,
. 14			STAND FOR SAN JOSE and EILEEN HANNAN
15			and EILEEN HANNAN
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VERIFICATION I, Eileen Hannan, declare: I am a resident, voter, taxpayer, and property owner in the City of San Jose and a supporter of Stand for San Jose. I have read the foregoing VERIFIED PETITION FOR WRIT OF MANDATE AND COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND FOR ATTORNEY'S FEES and know its contents, and state that the matters alleged in the petition and complaint are true to the best of my personal knowledge and belief. I declare under penalty of perjury that the foregoing is true and correct. Executed this 2nd day of December, at San Jose, California.

1 2 3 4	PILLSBURY WINTHROP SHAW PITTMAN RONALD E. VAN BUSKIRK (SBN 64683) BLAINE I. GREEN (SBN 193028) STACEY C. WRIGHT (SBN 233414) 50 Fremont Street Post Office Box 7880	N LLP					
5	San Francisco, CA 94120-7880 Telephone: (415) 983-1000 Facsimile: (415) 983-1200						
6							
7	Attorneys for Petitioners and Plaintiffs STAND FOR SAN JOSE and EILEEN HAN	NAN					
8		•					
9	SUPERIOR COURT OF TH	E STATE OF CALIFORNIA					
10	IN AND FOR THE COU	NTY OF SANTA CLARA					
11							
12	STAND FOR SAN JOSE and EILEEN	Case No.					
13	HANNAN,	CEQA ACTION					
14	Petitioners and Plaintiffs,) PETITIONERS' NOTICE OF INTENT					
15	VS.	TO FILE CEQA ACTION					
16		Public Resources Code § 21167.5]					
17	CITY OF SAN JOSE; CITY COUNCIL OF THE CITY OF SAN JOSE;						
18	REDEVELOPMENT AGENCY OF THE CITY OF SAN JOSE; DIRIDON						
19	DEVELOPMENT AUTHORITY; DOES 1						
20	through 10, inclusive,)					
21	Respondents and Defendants.						
22	ATHLETICS INVESTMENT GROUP LLC	-)					
23	DOES 11 through 20, inclusive,	,) }					
24	Real Parties in Interest.						
25	To the City of San Jose, the City Cou	moil of the City of San Jose, the					
26	Redevelopment Agency of the City of San Jo						
27		olic Resources Code § 21167.5, that on					
28	I DECOR TAKE NOTION, andor I an	3					
	703363911v1	- 1 -					

- 1 December 2, 2011, Petitioners and Plaintiffs, Stand for San Jose and Eileen Hannan
- 2 ("Petitioners"), intend to file a petition under the provisions of the California
- 3 Environmental Quality Act, Public Resources Code § 21,000 et seq., against Respondents
- 4 and Defendants, the City of San Jose, the City Council of the City of San Jose, the
- 5 Redevelopment Agency of the City of San Jose, and the Diridon Development Authority
- 6 ("Respondents"), challenging all approvals taken in joint session on November 8, 2011,
- 7 pursuant to City Council Resolution Nos. 76049, 76050, 76051, 76052, 76053; City
- 8 Council Ordinance No. 28992; and Diridon Development Authority Resolution Nos. 105.1,
- 9 106.1 and 107.1, for or related to the sale of certain public property ("Diridon Property")
- and the Option Agreement for Sale of Property to the Athletics Investment Group LLC
- 11 ("AIG"), for a proposed downtown baseball stadium in the Diridon/Area ("Ballpark
- 12 Project"), including reliance on the Environmental Impact Report entitled, "Baseball
- 13 Stadium in the Diridon/Arena Area," and the Supplemental Environmental Impact Report
- 14 entitled "Baseball Stadium in the Diridon/Arena Area (Modified Project)" ("SEIR")
- 15 (collectively "EIR/SEIR"), and the Mitigation, Monitoring and Reporting Program,
- 16 Statement of Overriding Considerations, and Findings made and adopted for the Ballpark
- 17 Project, purportedly pursuant to §15091 of the State CEQA Guidelines.
- The petition and complaint will seek a writ of mandamus and/or injunctive relief
- 19 directing Respondents to set aside the certification of the EIR/SEIR and all findings made
- 20 in reliance thereon; to set aside the approvals for the sale of the Diridon Property under the
- 21 Option Agreement and otherwise; and to refrain from granting any further approvals of the
- 22 Ballpark Project, or carrying out, implementing, or otherwise acting in furtherance of the
- 23
- 24
- 25.
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1	Ballpark Project in any way, unless and until Respondents comply fully with the			
2	requirements of CEQA and other lav	WS.		
3	Dated: December 2, 2011	PILLSBURY WINTHROP SHAW PITTMAN LLP		
4		50 Fremont Street Post Office Box 7880		
5		San Francisco, CA 94120-7880		
6		By Def & Vu Aux		
7		Rohald B. Van Buskirk Attorneys for Petitioners and Plaintiffs		
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1	PROOF OF S	ERVICE BY MAIL			
2	I, Michael R. Wilson, the undersign	ed, hereby declare as follows:			
3	1. I am over the age of 18 years	s and am not a party to the within cause. I am			
4	employed by Pillsbury Winthrop Shaw Pittman LLP in the City of San Francisco,				
5	California.				
6	2. My business address is 50 Fr	remont Street, San Francisco, CA 94105-2228.			
7	My mailing address is 50 Fremont Street, P	. O. Box 7880, San Francisco, CA 94120-7880.			
8	3. On December 2, 2011, at 50	Fremont Street, San Francisco, California, I			
9	served a true copy of the attached documen	t(s) titled exactly PETITIONERS' NOTICE OF			
10	INTENT TO FILE CEQA ACTION by pla	cing it/them in an addressed, sealed envelope			
11	clearly labeled to identify the person being	served at the address shown below and			
12	depositing it/them in the United States Post	al Service on that date:			
13	Dennis Hawkins, City Clerk	Richard Keit, Managing Director San Jose Redevelopment Agency			
14	4 City Council of the City of San Jose 200 E. Santa Clara Street, 14th Floor San Jose, CA 95113				
15					
16	San Jose, CA 95113				
17	I declare under penalty of perjury th	at the foregoing is true and correct. Executed			
18	this 2nd day of December, 2011, at San Fra	ncisco, California.			
19		mid Notan			
20		Michael R. Wilson			
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1	PILLSBURY WINTHROP SHAW PITTMAN RONALD E. VAN BUSKIRK (SBN 64683)	LLP					
2	BLAINE I. GREEN (SBN 193028)						
3	STACEY C. WRIGHT (SBN 233414) 50 Fremont Street Post Office Box 7880 San Francisco, CA 94120-7880						
4							
5	Telephone: (415) 983-1000 Facsimile: (415) 983-1200						
6							
7	Attorneys for Petitioners and Plaintiffs, STAND FOR SAN JOSE and EILEEN HANN	IAN					
8							
9	SUPERIOR COURT OF THE	B STATE OF CALIFORNIA					
10	IN AND FOR THE COUN	ITY OF SANTA CLARA					
11)					
12	STAND FOR SAN JOSE and EILEEN HANNAN	Case No.					
13		CEQA ACTION					
14	Petitioners and Plaintiffs,)) NOTICE TO T <u>HE CALIFORNIA</u>					
15	VS.	ATTORNEY GENERAL					
16	CITY OF SAN JOSE; CITY COUNCIL OF THE CITY OF SAN JOSE;	[Code of Civil Procedure § 388; Public Resources Code § 21167.7]					
17	REDEVELOPMENT AGENCY OF THE))					
18	CITY OF SAN JOSE; DIRIDON DEVELOPMENT AUTHORITY; DOES 1						
19	through 10, inclusive,						
20	Respondents and Defendants.						
21							
22	ATHLETICS INVESTMENT GROUP LLC; DOES 11 through 20, inclusive,	(
23	Real Parties in Interest.	<u>,</u>					
24	Real Faitles III Interest.	3					
25	DI FASE TAKE NOTICE pursuant to	Code of Civil Procedure § 388 and Public					
26	Resources Code § 21167.7, that on December						
27	San Jose and Eileen Hannan filed a petition for						
28	Sui 3000 and Discon Francai inca a position fo						
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1	and injunctive relief ("Petition and Complaint") against Respondents and Defendants, the
2	City of San Jose, the City Council of the City of San Jose, the Redevelopment Agency of
3	the City of San Jose, and the Diridon Development Authority ("Respondents"), alleging
4	that Respondents violated the California Environmental Quality Act ("CEQA"), Public
5	Resources Code § 21,000 et seq., in respect to all approvals taken in joint session on
6	November 8, 2011, pursuant to City Council Resolution Nos. 76049, 76050, 76051, 76052
7	76053; City Council Ordinance No. 28992; and Diridon Development Authority Resolution
8	Nos. 105.1, 106.1 and 107.1, for or related to the sale of certain public property ("Diridon
9	Property") and the Option Agreement for Sale of Property to the Athletics Investment
10	Group LLC ("AIG"), for a proposed downtown baseball stadium in the Diridon/Area
11	("Ballpark Project"). The Petition and Complaint alleges that Respondents failed to compl
12	with CEQA in numerous respects, including by relying on an Environmental Impact Report
13	entitled, "Baseball Stadium in the Diridon/Arena Area," and the Supplemental
14	Environmental Impact Report entitled "Baseball Stadium in the Diridon/Arena Area
15	(Modified Project)" ("SEIR") (collectively "EIR/SEIR") which are insufficient under
16	CEQA, and in adopting a Mitigation, Monitoring and Reporting Program, Statement of
17	Overriding Considerations, and Findings for the Ballpark Project, purportedly pursuant to
18	Section 15091 of the State CEQA Guidelines, all in violation of CEQA. A copy of the
19	Petition and Complaint is attached to this notice.
20	
21	Dated: December 2, 2011
22	PILLSBURY WINTHROP SHAW PITTMAN LLP 50 Fremont Street
23	Post Office Box 7880 San Francisco, CA 94120-7880
24	ω 10 $\sqrt{1}$
25	By
26	Attorneys for Petitioners and Plaintiffs
27	
28	

1	PROOF OF SERVICE BY MAIL
2	I, Michael R. Wilson, the undersigned, hereby declare as follows:
3	1. I am over the age of 18 years and am not a party to the within cause. I am
4	employed by Pillsbury Winthrop Shaw Pittman LLP in the City of San Francisco,
5	California.
6	2. My business address is 50 Fremont Street, San Francisco, CA 94105-2228.
7	My mailing address is 50 Fremont Street, P. O. Box 7880, San Francisco, CA 94120-7880.
8	3. On December 2, 2011, at 50 Fremont Street, San Francisco, California, I
9	served a true copy of the attached document(s) titled exactly NOTICE TO THE
10	CALIFORNIA ATTORNEY GENERAL and VERIFIED PETITION FOR WRIT OF
11	MANDATE AND COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF
12	AND FOR ATTORNEY'S FEES by placing it/them in an addressed, sealed envelope
13	clearly labeled to identify the person being served at the address shown below and
14	depositing it/them in the United States Postal Service on that date:
15 16	Kamala D. Harris Office of the Attorney General 455 Golden Gate, Suite 11000 San Francisco, CA 94102-7004
17	I declare under penalty of perjury that the foregoing is true and correct. Executed
18	this 2nd day of December, 2011, at San Francisco, California.
19	mi $n > 1$
20	Michael R. Wilson
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